

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 SAM-01

ACDA-07 IO-13 OMB-01 TRSE-00 /081 W

----- 030887

R 281350Z SEP 76

FM AMEMBASSY BONN

TO SECSTATE WASHDC 2167

INFO AMEMBASSY BELGRADE

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY WARSAW

AMEMBASSY BERLIN

AMEMBASSY LONDON

AMEMBASSY PARIS

USMISSION USBERLIN

USMISSION NATO BRUSSELS

USMISSION EC BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 16361

E.O. 11652: GDS

TAGS: PFOR, PL, GW

SUBJECT: FRG/POLISH CONSULTATIONS

SUMMARY: RESULTS OF THE FIRST POLISH-GERMAN CONSULTATIONS AFTER THE GIEREK VISIT WERE MEAGER. FRG DEL LECTURED ON BERLIN AND ASKED FOR IMPROVED EMIGRATION PROCEDURES, WHICH ARE WORKING PRETTY WELL. POLES PRESSED FOR EARLY PAYMENT OF SECOND INSTALLMENT OF GERMAN CREDIT AND EXPRESSED DESIRE TO BEGIN PREPARATIONS FOR FONMIN AND CHANCELLOR VISITS TO POLAND NEXT SPRING AND FALL RESPECTIVELY. END SUMMARY.

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1. THE FIRST SET OF POLISH-GERMAN CONSULTATIONS AGREED

UPON DURING GIEREK'S VISIT LAST JUNE (BONN 10162)
WERE HELD IN POLAND SEPTEMBER 15-18 BETWEEN POLDIR
GUENTHER VAN WELL AND POLISH DEPUTY FONMIN
JOZEF CZYREK. THE CONSULTATIONS INVOLVED AN EXCHANGE
OF VIEWS IN WARSAW, AS WELL AS A VISIT BY THE FRG DEL
TO FORMER EAST PRUSSIA AND DANZIG (A FIRST FOR AN
OFFICIAL FRG DEL).

2. ACCORDING TO FONOFF OFFICIAL WHO ACCOMPANIED VAN
WELL (MENTZINGEN), THE CONSULTATIONS WERE NOT VERY
PRODUCTIVE. VAN WELL SPENT MOST OF HIS TIME LECTURING
THE POLES ON THE NECESSITY FOR FULL IMPLEMENTATION OF
THE QUADRIPARTITE AGREEMENT. IF IT IS NOT, VAN WELL
WARNED, BILATERAL POLISH-GERMAN RELATIONS WOULD BE
STALLED, THE EC'S REPLY TO CEMA WOULD BE POSTPONED, AND
DETENTE ENDANGERED. ACCORDING TO MENTZINGEN, CZYREK
WAS NONPLUSSED BY THIS PRESENTATION. WHEN WE ASKED
WHAT WAS VAN WELL'S MOTIVE, SINCE POLAND IS NOT A
SIGNATORY TO THE QA, MENTZINGEN SAID THE
FRG HOPED THE POLES WOULD PASS VAN WELL'S REMARKS ON
TO MOSCOW.

3. VAN WELL MADE A SIMILAR PRESENTATION ON STALLED
BILATERAL NEGOTIATIONS (CULTURAL, SCIENTIFIC/TECHNO-
LOGICAL, AND YOUTH EXCHANGE AGREEMENTS). MENTZINGEN
AGREED WITH US THAT IT IS NOT REALISTIC TO EXPECT THE
POLES TO NEGOTIATE THE FIRST TWO UNTIL FRG/USSR
NEGOTIATIONS ARE SUCCESSFULLY CONCLUDED AND ESTABLISH
ACCEPTABLE FORMULAE AND/OR COMPROMISES, BUT HE THOUGHT
HERE THAT TOO VAN WELL WANTED TO PASS A MESSAGE TO THE
RUSSIANS. AS FOR POLISH FOOT-DRAGGING ON YOUTH
EXCHANGE, THE FRG IS FRANKLY PUZZLED.

4. THE OTHER TWO MAIN SUBJECTS RAISED BY THE FRG
WERE EMIGRATION AND PLACE NAMES IN PASSPORTS. ON
EMIGRATION, THE NUMBER OF BOTH EXIT PERMITS ISSUED AND
SETTLERS ARRIVING IN THE FRG POINT TO STRICT FULFILLMENT
BY POLAND OF ITS COMMITMENTS UNDER THE SCHMIDT/GIEREK
HELSINKI AGREEMENT. THE FRG IS ALSO RELATIVELY
SATISFIED WITH THE AGE MIX (38.5 PERCENT UNDER 21;
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ONLY 7.2 PERCENT OVER 65). HOWEVER, SOME CASES OF
DISCRIMINATION HAVE BEEN ALLEGED AND, AT TIMES,
DOCUMENTED. THE FRG FEELS THAT IT MUST BE CONSTANTLY
VIGILANT AND EXPRESS CONCERN PERIODICALLY TO THE POLES.
ON NAMES IN PASSPORTS, THE POLES AND GERMANS HAVE
WORKED OUT VARIOUS VERBAL UNDERSTANDINGS OVER THE YEARS
ON HOW TO REFER IN PASSPORTS TO NAMES OF TOWNS, ETC.
ACCORDING TO MENTZINGEN, THE POLES ARE NOW BACKTRACKING

AND INSISTING ON USE OF POLISH WHERE BEFORE THEY WOULD
ACCEPT GERMAN NAMES.

5. THE MAIN ITEM ON THE POLISH AGENDA WAS AN ATTEMPT
TO GET THE FRG TO PAY ITS SECOND INSTALLMENT OF THE ONE
BILLION DM CREDIT AGREED AT HELSINKI EARLIER THAN
NOVEMBER 15 AS PROVIDED IN ARTICLE 2 OF THE AGREEMENT.
THE GERMANS HAVE BEEN DRAGGING THEIR FEET ON THIS ONE
SINCE GIEREK'S VISIT. THEY WILL RELENT AND PLAN TO MAKE

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THE PAYMENT ABOUT TWENTY DAYS EARLY, OR ABOUT THREE WEEKS AFTER THE GERMAN ELECTION.

6. THE POLES ALSO REFERRED TO THE AGREEMENT REACHED DURING GIEREK'S VISIT THAT GENSCHER VISIT POLAND NEXT SPRING AND SCHMIDT NEXT FALL. THE POLES WANT TO START WORKING ON THE USUAL PLETHORA OF AGREEMENTS THEY ALWAYS SEEM TO WANT TO ACCOMPANY HIGH LEVEL VISITS.

7. THE TRIP TO OLD EAST PRUSSIA AND DANZIG WAS MARKED BY LAVISH POLISH HOSPITALITY (AND A BREAKDOWN CONFIDENTIAL

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OF THE FRG EMBASSY CAR, WHICH MENTZINGEN SAID WAS MOST EMBARRASSING). THE FRG DEL WAS STRUCK BY THE EFFORTS THE POLES HAVE TAKEN TO ERASE SIGNS OF THE FORMER GERMAN PRESENCE ON THE ONE HAND, AND THE SINCERE WELCOME THEY RECEIVED ON THE OTHER.

8. COMMENT: IT APPEARS TO US AS IF SEPTEMBER WAS THE WRONG MONTH FOR POLISH/GERMAN CONSULTATIONS AT THE POLITICAL DIRECTOR LEVEL. ONE MONTH BEFORE THE FEDERAL ELECTIONS WAS THE WRONG TIME TO GET EITHER GERMAN CONCESSIONS OR HIGH LEVEL ATTENTION. IT WAS ALSO TOO EARLY TO BEGIN WORKING ON NEXT YEAR'S VISITS. VAN WELL'S HARD LINE ON BERLIN MAY REPRESENT SOME FRUSTRATION AT NOT BEING ABLE TO NEGOTIATE SUCH THINGS AS CULTURAL PROTOCOLS UNTIL GERMAN/SOVIET NEGOTIATIONS ARE COXLUED. BUT WE ACCEPT THE GERMAN EXPLANATION THAT ITS MAIN PURPOSE WAS TO TALK INDIRECTLY WITH THE RUSSIANS. SINCE THE FRG NOW WANTS TO KEEP RELATIONS WITH THE USSR ON AN EVEN KEEL (UPCOMING BREZHNEV VISIT, UNGA GENSCHER/GROMYKO MEETING), IT IS POSSIBLE IT WOULD CHOOSE TO PASS TOUGH WORDS INDIRECTLY.
HILLENBRAND

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